

FORTY-SEVENTH ANNUAL REPORT 2017-2018

The Manitoba Law Reform Commission was established by *The Law Reform Commission Act* in 1970 and began functioning in 1971.

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and



The Manitoba Law Foundation

The Commission's reports are available electronically at www.manitobalawreform.ca.

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THE COMMISSION'S MANDATE

The Manitoba Law Reform Commission is an independent law reform agency established by *The Law Reform Commission Act*. The Commission's duties are to inquire into and consider any matter relating to law in Manitoba with a view to making recommendations for the improvement, modernization and reform of law, including:

- the removal of provisions of the law that are outdated or inconsistent;
- the maintenance and improvement of the administration of justice;
- the review of judicial and quasi-judicial procedures under any Act;
- the development of new approaches to, and new concepts of, law in keeping with and responsive to the changing needs of society and of individual members of society; and
- any subject referred to it by the Minister.

MANDAT DE LA COMMISSION

La Commission de réforme du droit du Manitoba est un organisme indépendant du gouvernement du Manitoba, établi en vertu de la *Loi sur la Commission de réforme du droit*. La Commission a pour fonctions de faire enquête sur les questions se rapportant au droit manitobain et de les étudier en vue de faire des recommandations pour améliorer, moderniser et réformer le droit, et notamment en vue:

- de supprimer les dispositions du droit qui sont désuètes ou incompatibles;
- de soutenir et d'améliorer l'administration de la justice;
- d'examiner les procédures judiciaires et quasi-judiciaires prévues par une loi quelconque;
- d'élaborer de nouvelles méthodes et de nouveaux concepts de droit correspondant à l'évolution des besoins de la société et des individus qui la composent;
- de traiter tout autre sujet que le ministre lui soumet.

PART I

INTRODUCTION

The Manitoba Law Reform Commission is pleased to present its annual report for 2017-2018.

The Commission published one final report and two consultation reports in 2017-2018. The Final Report, entitled *Updating the Administration of Small Estates* (Report #135), was published on March 20, 2018. This project involved the publication of a consultation report in September 2017. This report is the second in a series of reports on *Access to Courts and Court Processes*, which involves finding legislative solutions to the access to justice problem in specific areas enabling Manitobans to have their legal matters dealt with in a more timely and affordable way whilst reducing the strain on the court system.

On January 26, 2018, the Commission released its consultation paper titled *The Expropriation Act*. On February 8, 2018, the Commission released its second consultation paper titled *The Builders' Liens Act: A Modernized Approach*.

The Commission continues to find new ways to engage with the public and legal community, to not only consult on areas of law reform and ensure that its recommendations are practical and sensible, but also to provide public legal education on selected topics.

For a law reform agency of its size, the Commission maximizes its resources to produce meaningful publications every year that are meant to improve and modernize the laws of Manitoba and contribute to the conversation surrounding important issues affecting Manitobans.

PART II

THE YEAR IN REVIEW April 1, 2017 to March 31, 2018

1. REPORTS ISSUED

The full text and executive summaries of all reports can be found on the Commission's website at www.manitobalawreform.ca.

A. Updating the Administration of Small Estates (Report #135)

On March 20, 2018, the Commission released its final report on *Updating the Administration of Small Estates*. Currently, *The Court of Queen's Bench Surrogate Practices Act*, the Act governing the administration of estates in Manitoba, provides for a simplified process for estates falling under the monetary jurisdiction to be administered in a less onerous and more cost efficient way. This simplified process, known as the summary administration of small estates, applies to estates valued at \$10,000 or less. The Commission recommends that the monetary jurisdiction for the summary administration process be increased to reflect the rising value of estates in the province since the Act was last amended. The Commission also makes recommendations on the disclosure of assets requirement under the summary administration process, which, if implemented, would clarify the process. Finally, the Commission proposes a residency requirement for administrators under the summary administration rule. In making its recommendations, the Commission seeks to strike a balance between the goals of accessibility, efficiency and affordability and ensuring the legal protection of estates from mismanagement and fraud.

The Commission released a consultation report in September 2017 and heard from legal practitioners, other interested groups, and members of the public. The feedback the Commission received helped to inform the final recommendations.

This report forms part of a series of reports entitled *Access to Courts and Court Processes*, which identifies specific legislative amendments that can be made to improve access to court processes and promote the efficient administration of justice in Manitoba.

2. IMPACT OF COMMISSION REPORTS

The Commission has developed a system for tracking the impact of past Commission reports. The results of this process demonstrate that Commission reports are impacting the law in a variety of ways rather than simply through legislative amendments. The Commission's publications have

been the subject of commentary in legal journals, print and electronic media and court and tribunal judgments.

To date, the Commission has been cited in over one hundred judgments, including the Supreme Court of Canada's judgments in *A.C. v. Manitoba (Director of Child and Family Services)*, [2009] 2 S.C.R. 181; *Manitoba Métis Federation Inc. v. Canada (Attorney General)*, [2013] 1 S.C.R. 623; and most recently in *Stuart Olson Dominion Construction Ltd. v. Stuctal Heavy Steel*, [2015] 3 S.C.R. 127. In the first five months of 2018 alone, the Manitoba Court of Queen's Bench has cited reports of the Commission at least three times in judgments.¹

Recently, the reports of the Commission became more easily accessible to the general public when they were added to the searchable online database of the Canadian Legal Information Institute (CanLII) to be accessed free of charge.

The Commission continues to urge the Minister of Justice to implement the outstanding recommendations of the Commission, many of which would lead to efficiencies in the administration of justice. The Commission's reports undergo a consultation process before final reports are released, so that legal practitioners and interested individuals and groups have the opportunity to provide feedback on the recommendations contained therein. This process ensures the recommendations are meaningful, practical and their implementation would improve the laws of Manitoba.

3. REVIEW OF PRIOR REPORTS AND RECOMMENDATIONS

In the fall of 2017, the Commission performed a review of its previously published reports and their recommendations to identify legislative reforms previously recommended by the Commission that remained appropriate but had not yet been implemented. A list of these recommendations was provided to the Minister of Justice and Attorney General for further consideration.

4. CURRENT PROJECTS

A. Construction Law

The Commission is currently engaged in an extensive and comprehensive review of *The Builders' Liens Act* of Manitoba. The last major update to this legislation took place in the early 1980s, prompted by the Commission's 1979 Report #32, *Mechanics' Liens Legislation in Manitoba*. While the construction industry continues to evolve, it appears that the laws governing the industry have fallen out of step with the practical realities of the industry. The Commission has undertaken

¹ McGregor et al. v. Krall, 2018 MBQB 7; Siwak v. Siwak, 2018 MBQB 9; American Piledriving Equipment, Inc. v. Manitoba Hydro, 2018 MBQB 27.

a broad study of this area in order to make recommendations to improve, modernize and clarify the legislation in consultation with stakeholders and experts.

The Commission has retained a consultant, Ms. Betty Johnstone, with over 30 years experience in construction law to assist it with this project. On February 8, 2018, the Commission released a consultation paper titled *The Builders' Liens Act: A Modernized Approach*. Following the release of this paper, the Commission has engaged lawyers, industry stakeholders, and other relevant individuals and organizations in its consultation process and anticipates the release of its Final Report in the fall of 2018.

B. Creating Efficiencies in the Law

Under the heading of *Creating Efficiencies in the Law*, the Commission has identified certain areas that might be made more efficient with relatively straightforward and minor adjustments.

i. The Beneficiary Designation Act

The Beneficiary Designation Act, (Retirement, Savings and Other Plans) was enacted pursuant to the Commission's Report #73, Statutory Designations and The Retirement Plan Beneficiaries Act. The purpose of the Act is to provide for the creation of beneficiary designations under insurance and pension benefits legislation. The Commission is considering a number of issues, the most significant of which is whether there is a gap in the law such that a beneficiary designation will not automatically roll over in certain circumstances, such as when an insurance policy or investment plan is replaced or converted. Requiring the owner of or participant in a plan or policy to redesignate a beneficiary in such situations can prove particularly problematic when the owner or participant has become mentally incompetent since originally naming someone as his or her beneficiary and where decisions regarding the management of his or her affairs are being made by a substitute decision maker.

The Commission released its consultation paper titled *The Beneficiary Designation Act (Retirement, Savings and Other Plans)* on April 10, 2018.

ii. The Expropriation Act

The Commission is conducting an examination of two issues related to *The Expropriation Act*, namely reimbursement for consulting costs and injurious affection compensation, and will consider whether amendments are required in order to improve the expropriation process under the Act.

A consultation paper was released to the public and legal profession on January 26, 2018 and the Commission is now analyzing the responses received.

5. FUTURE PROJECTS

The Commission follows a formal procedure for selecting topics that are appropriate for law reform projects based on a set of project selection criteria and the Commission's mandate to inquire into and consider any matter relating to law in Manitoba with a view to making recommendations for the improvement, modernization and reform of law.

The following are projects that the Commission may consider to undertake.

A. Access to Courts and Court Processes: Electronic Witnessing of Documents

The Manitoba Evidence Act requires that a number of court documents require the administration of an oath, affirmation or statutory declaration. These documents must be executed in accordance with statutory requirements including the requirement that the oath, affirmation or statutory declaration must be taken in the presence of the person qualified to administer it. The Commission will study whether the statutory requirement that oaths, affirmations and statutory declarations must be taken in the presence of the person authorized to take them unduly burdens a litigant residing in a remote or northern community in Manitoba. The Commission will also consider whether changes to *The Manitoba Evidence Act* could eliminate that burden while still maintaining the protections currently afforded under the Act.

B. Review of Manitoba's Wills and Succession Statutes

In March 2003, the Commission released Report #108, *Wills and Succession Legislation*. Since that time, societal and legal changes have warranted another review of Manitoba's wills and succession legislation.

C. Creating Efficiencies in the Law

The Commission will continue to address relatively straightforward legislative solutions in discrete projects in its series on *Creating Efficiencies in the Law*. In its consultations with the legal profession and other organizations and members of the public, the list of project will be added to in the future.

The Commission welcomes comments and suggestions with respect to these subject areas and any other potential law reform projects.

PART III

ADMINISTRATION

1. THE COMMISSIONERS

The Manitoba Law Reform Commission is composed of five to seven members appointed by the Lieutenant Governor in Council. Section 3 of *The Law Reform Commission Act* requires that the Commission's membership include a judge of the Court of Queen's Bench; a full-time member of the Faculty of Law, University of Manitoba; a lawyer entitled to practice in Manitoba and not in the employ of the government; and a non-lawyer. The current members of the Commission and their terms of office are as follows:

Commissioner	Affiliation	Term expires
Cameron Harvey, Q.C.	Professor Emeritus, Faculty of Law University of Manitoba	September 29, 2018
Lori T. Spivak	Justice, Court of Queen's Bench	September 29, 2018
Jacqueline Collins	Practicing Lawyer	September 29, 2018
Michelle Gallant	Professor, Faculty of Law University of Manitoba	September 29, 2018
Sacha Paul	Practising Lawyer	September 29, 2018
Myrna Phillips	Lay Member	September 29, 2018

Please see the Commission's website at <u>www.manitobalawreform.ca</u> for more information about the Commissioners.

The Commission held eight regular meetings during the 2017-2018 fiscal year.

2. STAFF

The Commission's director and legal counsel Elizabeth McCandless served in her role from April 1- June 30, 2017. She will be resuming her position in fall 2018. Kristal Bayes served as legal counsel for the Commission from July 1, 2017 until the present. Linda Manson has served as the Commission's administrator.

3. FINANCE

The Manitoba Law Foundation has provided an annual grant of \$87,000 to the Commission. The amount of the grant provided by The Law Foundation fluctuates from year to year and the Commission has been advised in the past that, due to shortfalls in its own funding, cuts to the Commission's grant in future years may be necessary. The Department of Justice continues to provide a total grant of \$100,000 consisting of in-kind services valued at \$15,000 and a monetary grant of \$85,000.

The Commission wishes to thank both the Department of Justice and the Manitoba Law Foundation for their continued support of its work.

4. EXTERNAL RELATIONS AND ACTIVITIES

In 2017-2018, the Commission increased its accessibility and visibility within the community through public legal education and consultation.

The Commission recognizes that it is well-situated to provide educational opportunities for law students. For the third year, the Commission established a student internship program with the Faculty of Law at the University of Manitoba. Through the internship, law students gained practical skills by working at the Commission office one day per week on law reform matters under the supervision of Commission staff while earning credit toward their law degree. In 2017-2018, the Commission saw two students successfully complete the internship program. The Commission also engaged in a project with four first and second-year law students through the Faculty's Pro Bono Students Canada program. Commission staff created a project that was tailored to suit the educational needs of the students and provided supervision and feedback along the way. During the summer months of 2017, the Commission also participated in the externship program of the University of North Dakota Faculty of Law. Through this program, one Manitoban student who had completed the first year of her law degree volunteered in the Commission office gaining valuable skills and assisting Commission staff with legal research.

The Commission recognizes the importance of community outreach in maintaining the relevance and quality of law reform initiatives while contributing to legal education in Manitoba. In 2017-2018, the Commission participated in a number of presentations to further legal education and professional development. On April 9, 2017, Commission staff participated in the Manitoba Bar Association's Law Day at the Winnipeg Courthouse, providing information to the public on Commission activities and the role that the Commission plays in law reform. On January 19, 2018, the Commission conducted a seminar at the Manitoba Bar Association's 2018 Mid-Winter Conference on selected law reform topics. Finally, on March 27, 2018, Commission staff participated in a Continuing Professional Development Session on law reform and public consultation at the Manitoba

Bar Association's Legal Research Section event. The Commission has a number of seminars planned with the legal profession in the upcoming year and continues to seek out opportunities to engage with members of the profession and the public on law reform initiatives.

The Commission remains dedicated to improving its outreach to the public. In 2017-2018, the Commission continued to utilize online surveys on appropriate projects. For the duration of the consultation process on *Updating the Administration of Small Estates*, the Commission made available a free, anonymous, and plain language online survey in order to reach as many interested persons as possible, recognizing that a project on the process for administering small estates directly impacts many Manitobans that do not necessarily engage with the Commission's reports and materials. The Commission considered the response rate to be satisfactory, and will continue to use online survey tools where appropriate.

The Commission is a member of the Federation of Law Reform Agencies of Canada (FOLRAC) and the Commonwealth Association of Law Reform Agencies. Commission staff share ideas and learn from the experience of other FOLRAC members through regular teleconferences.

Former Commissioner Hon. Gerald Jewers acts as the Commission's representative with the Access to Justice Stakeholders Committee, created by the Law Society of Manitoba in 2011. Representatives of government, the courts, the practicing bar and legal aid bodies are also included in the Committee. The purpose of the Committee is to share ideas, information and best practices and to coordinate efforts in the area of access to justice. The Committee was able to suggest to the Commission the issues which form the Commission's current *Access to Courts and Court Processes* project.

PART IV

CONCLUSION

The Commission again wishes to express its gratitude to the Manitoba Law Foundation and to the Department of Justice for their continued support.

Thank you also to the staff of the Department of Justice, the Faculty of Law, Provincial Archives and Legislative libraries for their continued assistance over the past year.

The Commission is grateful for the assistance of Ms. Lavonne Ross with Civil Legal Services in providing a liaison between the Commission and the Minister. Finally, the Commission thanks the Minister of Justice and Attorney General, the Hon. Heather Stefanson.

This is a report pursuant to Section 15 of *The Law Reform Commission Act*, C.C.S.M. L95, dated this 31st day of March 2018.

(original signed by) (original signed by)

Cameron Harvey, President Lori T. Spivak, Commissioner

(original signed by) (original signed by)

Michelle Gallant, Commissioner Jacqueline Collins, Commissioner

(original signed by) (original signed by)

Sacha Paul, Commissioner Myrna Phillips, Commissioner

APPENDIX A

Statement of Receipts and Expenditures 2017-2018 Fiscal Year (000's)

Funds carried forward (April 1, 2017)	122.21
RECEIPTS	
Grant from Department of Justice	85.02
Grant from Department of Justice (in kind)	
Grant from the Manitoba Law Foundation	
Total	
EXPENDITURES	
Commissioners' remuneration and benefits	\$ 46.3
Commissioners' expenses and training	1.8
Office accommodations and accounting services (Dept. of Justice in kind)	15.0
Staff remuneration and payroll operating costs	
Staff professional fees and development	
Consultant remuneration and professional fees	
Computer related expenses	
Printing and translation services	
Office supplies	
Telephone, postage, courier	
MLRC membership fees	
Meetings, travel, accommodation	
Total	
	·
Funds carried forward (March 31, 2018)	\$125.2

¹ A portion of the Manitoba Law Reform Commission's surplus is due to accumulating funds in 2008-2012 which had been allocated for remuneration of vacant Commission member positions (which were filled in 2012).

² The Province of Manitoba provides the Manitoba Law Reform Commission with an \$85,000 grant coupled with \$15,000 in-kind services provided by the Department of Justice for accounting services and office accommodations, bringing the total grant from the Province to \$100,000.

³ The Commission carried forward a balance of \$25,000 of its grant from the Manitoba Law Foundation as this last installment is not received until March 31st each year. This year, with a slight decrease in the core grant funding from the Manitoba Law Foundation, the quarterly instalment payments were \$21,750, totalling a grant of \$87,000 for 2017-2018.

⁴ This includes an amount of \$2,772 which should have been allocated to the 2016-2017 fiscal year.

APPENDIX B

REPORTS OF THE MANITOBA LAW REFORM COMMISSION* AND THEIR IMPLEMENTATION

Report	Title	Date	Implementation of Commission's Recommendations
#1	Jury Services for Registered Indians	April 7, 1971	An Act to Amend <i>The Jury Act</i> , S.M. 1971, c. 32
#2	Summary Disposition of Builders' and Workmen's Liens	April 13, 1971	An Act to Amend <i>The Builders and Workmen Act</i> , S.M. 1976, c. 22
#3	Disposition of Maintenance Judgments in Land Titles Offices	May 25, 1971	An Act to Amend <i>The Judgments Act</i> , S.M. 1972, c. 4
#4	An Act Respecting Billiard and Pool Rooms proposed repeal	October 19, 1971	The Statute Law Amendment Act (1974), S.M. 1974, c. 59 (s. 8)
#5	Recommended Right of Mortgagors to Obtain Annual Statements	October 19, 1971	An Act to Amend <i>The Mortgage Act</i> , S.M. 1971, c. 28
#6	Enactment of a Mineral Declaratory Act	December 20, 1971	The Sand and Gravel Act, S.M. 1972, c. 34 An Act to Amend The Mines Act, S.M. 1972, c. 70 (s. 11) An Act to Amend The Real Property Act, S.M. 1972, c. 70 (ss. 15 and 16)
#7	Powers of Entry, Search and Seizure in <i>The City of Winnipeg Act</i>	January 24, 1972	An Act to Amend <i>The City of Winnipeg Act</i> , S.M. 1972, c. 93 (ss. 26, 37, 68, 69, 89 and in part ss. 38, 39 and 63)
1A	Auto Engine Numbers in Section 11 of <i>The Bills of Sale Act</i> (Informal Report)	May 11, 1971	The Statute Law Amendment Act, S.M. 1972, c. 81 (s. 3)
1B	 (a) Prospect of Mortgagor's Relief from Provisions of Section 20(6) of <i>The Mortgage Act</i> (Informal Report) (b) Right to Have Mortgage Discharged Upon Payment in Full After Five Years (Informal Report) 	December 29, 1971 December 29, 1971	(change not recommended) An Act to Amend <i>The Real Property Act</i> , S.M. 1972, c. 37 (s. 103(1)
1C	Amending provisions as to costs in Part II of <i>The County Courts Act</i> to avoid inconsistency with intent of this new legislation (Informal Report)	January 12, 1972	An Act to Amend <i>The County Courts Act</i> , S.M. 1972, c. 38

^{*}Includes Reports, Informal Reports, Issue Papers and Annual Reports.

Report	Title	Date	Implementation of Commission's Recommendations
	First Annual Report	March 13, 1972	(not applicable)
#8	Section 45 of the Offenses Against the Person Act, 1861	July 27, 1972	An Act to Amend <i>The Tortfeasors and Contributory Negligence Act</i> , S.M. 1973, c. 13
#9	A Review of <i>The Privacy Act</i> with proposed Amendments to the Criminal Code of Canada	September 11, 1972	(change not recommended)
#10	The Abolition of Interspousal Immunity in Tort	December 19, 1972	An Act to Amend <i>The Married Women's Property Act</i> , S.M. 1973, c. 12; An Act to Amend <i>The Tortfeasors and Contributory Negligence Act</i> , S.M. 1973, c. 13; An Act to Amend <i>The Criminal Injuries Compensation Act</i> , S.M. 1973, c. 23
2A	Comments on draft Bill to Amend The Jury Act (Informal Report)	April 21, 1972	An Act to Amend <i>The Jury Act</i> , S.M. 1972, c. 56
2B	Relaxation of Limit of Number of Trustees under <i>The Trustee Act</i> (Informal Report)	June 22, 1972	An Act to Amend <i>The Trustee Act</i> , S.M. 1972, c. 60
2C	Uniformity of Definition of Age as between The Age of Majority Act (Man.) And the Criminal Code and the Interpretation Act (Can.) (Informal Report)	August 14, 1972	(not applicable for provincial amendment)
2D	Automatic Attachment of Wages for Maintenance Orders (Informal Report)	November 27, 1972	An Act to Amend <i>The Garnishment Act</i> , S.M. 1974, c. 8
	Second Annual Report	March 20, 1973	(not applicable)
#11	The Advisability of a Good Samaritan Law	March 8, 1973	(change not recommended)
#12	Section 110 of <i>The Real Property Act</i> - the immortal Manitoba mortgage	April 11, 1973	An Act to Amend <i>The Real Property Act</i> , S.M. 1974, c. 44
#13	Pre-licensing Education for Real Estate Agents in Manitoba	December 3, 1973	An Act to Amend <i>The Real Estate Brokers Act</i> , S.M. 1975, c. 23
#14	Special Enduring Powers of Attorney	January 8, 1974	The Powers of Attorney Act, S.M. 1980, c. 4

Report	Title	Date	Implementation of Commission's Recommendations
#15	Administration of Justice Part I - Control of Post-arrest/pre-trial detention	February 26, 1974	Administration of the Public Safety Building in Winnipeg assumed by the Province of Manitoba, effective October 1, 1977; now called The Winnipeg Remand Centre
3A	Conferring of matrimonial jurisdiction upon a County Court Judge as a local Judge of The Queen's Bench within the Eastern Judicial District (Informal Report)	March 30, 1973	An Act to Amend The Queen's Bench Act, S.M. 1978, c. 28
3B	Correcting recent error in s. 51 of <i>The Queen's Bench Act</i> (Informal Report)	September 26, 1973	An Act to Amend <i>The Queen's Bench Act</i> , S.M. 1974, c. 15
3C	Conferring jurisdiction to extend time for payment of fines upon provincial judges other than those who imposed such fines (Informal Report)	October 16, 1973	(not applicable for provincial enactment)
3D	Up-dating index to Statutes of Manitoba (Informal Report)	October 23, 1973	Indexing commenced; computer search of statutes available
3E	Repeal of Section 212 of <i>The Liquor Control Act</i> (Informal Report)	December 19, 1973	Substantial acceptance under s. 16 of An Act to Amend <i>The Liquor Control Act</i> , S.M. 1974, c. 63
	Third Annual Report	April 1, 1974	(not applicable)
#16	Definition of Death	May 6, 1974	An Act to Amend <i>The Vital Statistics Act</i> , S.M. 1975, c. 5
#17	An International Form of Wills for Manitobans	May 6, 1974	An Act to Amend <i>The Wills Act</i> , S.M. 1975, c. 6
#18	The Rule in Saunders v. Vautier	January 8, 1975	An Act to Amend <i>The Trustee Act</i> , S.M. 1982-83-84, c. 38 (s. 4)
#19	The Administration of Justice in Manitoba Part II - Review of The Jury System	February 11, 1975	An Act to Amend <i>The Jury Act</i> , S.M. 1977, c. 18
4A	Interprovincial Subpoenas (Informal Report)	January 20, 1975	The Interprovincial Subpoena Act, S.M. 1975, c. 3
4B	Enforcement of Custody Orders (Informal Report)	January 20, 1975	The Extra-Provincial Custody Orders Enforcement Act, S.M. 1975, c. 4
4C	Statutory Sums (Informal Report)	February 11, 1075	Various amendments to Manitoba statutes

Report	Title	Date	Implementation of Commission's Recommendations
	Fourth Annual Report	April 9, 1975	(not applicable)
#20	The Highway Traffic Act	June 16, 1975	An Act to Amend <i>The Highway Traffic Act</i> , S.M. 1977, c. 34
			An Act to Amend <i>The Highway Traffic Act</i> and <i>The Tortfeasors and Contributory Negligence Act</i> , S.M. 1980, c. 19
#21	The Administration of Justice in Manitoba Part III - Consolidation of Extra-Provincial Judgment Enforcement	January 28, 1976	-
#22	Some Aspects of Fire Insurance Legislation in Manitoba	February 9, 1976	An Act to Amend <i>The Insurance Act</i> , S.M. 1982, c. 11 (s. 1)
#23	Family Law - Part I The Support Obligation	February 27, 1976	The Family Maintenance Act, S.M. 1978, c. 25
#24	Family Law - Part II Property Disposition	February 27, 1976	An Act to Amend <i>The Gift Tax Act</i> (Manitoba) and <i>The Succession Duty Act</i> (Manitoba), S.M. 1977 (2nd Session), c. 2
			The Marital Property Act, S.M. 1978, c. 24
			An Act to Amend various Acts relating to Marital Property, S.M. 1978, c. 27
			An Act to Amend <i>The Wills Act</i> , S.M. 1980, c. 7
5A	Limitation of Actions for the taking away, conversion or detention of chattels (Informal Report)	May 26, 1975	An Act to Amend <i>The Fatal Accidents Act</i> and <i>Limitation of Actions Act</i> , S.M. 1976, c. 41 (ss. 2-4)
	Fifth Annual Report	March 29, 1976	(not applicable)
#25	The Case for a Provincial Bill of Rights	May 19, 1976	-
#26	Revision of Birth Certificates of Trans-sexual Persons	September 13, 1976	The Vital Statistics Act, S.M. 1982-83-84, c. 58
	Sixth Annual Report	March 14, 1977	(not applicable)

Report	Title	Date	Implementation of Commission's Recommendations
7A	The Local Authorities Election Act (Informal Report)	May 31, 1977	An Act to Amend <i>The Local Authorities Election Act</i> , S.M. 1980, c. 48
	Seventh Annual Report	March 1, 1978	(not applicable)
#27	Limitation of Actions: Time Extensions for Children, Disabled Persons and Others	January 8, 1979	An Act to Amend <i>The Limitation of Actions Act</i> , S.M. 1980, c. 28
#28	Enforcement of Judgments Part I: Exemptions under <i>The Garnishment</i> <i>Act</i>	January 8, 1979	An Act to Amend <i>The Garnishment Act</i> , S.M. 1979, c. 8
#29	Emergency Apprehension, Admissions and Rights of Patients under <i>The Mental Health Act</i>	February 12, 1979	An Act to Amend <i>The Mental Health Act</i> , S.M. 1980, c. 62
#30	Confidentiality of Adoption Records	February 12, 1979	An Act to Amend <i>The Child Welfare Act</i> , S.M. 1979, c. 22 (s. 60)
			An Act to Amend <i>The Child Welfare Act</i> , S.M. 1980, c. 41
			Establishment of a Post-adoption Registry
8A	Section 5(1) of <i>The Social Allowances</i> Act (Informal Report)	March 30, 1978	The Statute Law Amendment Act (1984), S.M. 1984, c. 17
	Eighth Annual Report	February 12, 1979	(not applicable)
#31	Political Financing and Election Expenses	August 13, 1979	The Elections Finances Act, S.M. 1980, c. 68
#32	Mechanics' Liens Legislation	August 13, 1979	The Builders' Liens Act, S.M. 1980-81, c. 7
#33	Enforcement of Revenue Statutes	August 13, 1979	The Charter Compliance Statute Amendment Act, S.M. 1985, c. 50
#34	Enforcement of Judgments Part III: Exemptions under <i>The Executions Act</i>	October 22, 1979	An Act to Amend <i>The Executions Act</i> , S.M. 1980, c. 55
#35	Estate Claims for Loss of Expectation of Life	October 22, 1979	An Act to Amend <i>The Fatal Accidents Act</i> and <i>The Trustee Act</i> , S.M. 1980, c. 5

Report	Title	Date	Implementation of Commission's Recommendations
#36	Improved Methods of Enforcing Support Orders Against Real Property	November 19, 1979	The Family Law Amendment Act, S.M. 1980, c. 54
#37	Systems of Voter Registration	November 26, 1979	The Elections Act, S.M. 1980, c. 67
#38	The One Year Rule for Enforcement of Arrears in Maintenance	January 21, 1980	An Act to Amend <i>The Family Maintenance Act</i> and <i>The Queen's Bench Act</i> , S.M. 1980, c. 21
9A	The Fire Departments Arbitration Act (Informal Report)	April 17, 1979	An Act to Amend <i>The Fire Departments</i> Arbitration Act, S.M. 1980, c. 27
9B	Section 7 of <i>The Payment of Wages</i> Act (Informal Report)	August 15, 1979	An Act to Amend <i>The Payment of Wages Act</i> , S.M. 1980, c. 57
9C	The Seduction Act (Informal Report)	October 22, 1979	The Equality of Status Act, S.M. 1982, c. 10
9D	Section 9 of <i>The Manitoba Evidence</i> Act (Informal Report)	November 6, 1979	An Act to Amend <i>The Manitoba Evidence Act</i> , S.M. 1980, c. 26
9E	The Wills Act and Ademption (Informal Report)	November 20, 1979	An Act to Amend The Wills Act, S.M. 1980, c. 7
9F	The term "illegitimate" (Informal Report)	December 4, 1979	(change not recommended)
	Ninth Annual Report	February 25, 1980	(not applicable)
#39	Controverted Elections	April 21, 1980	The Elections Reform Act, S.M. 2006, c. 15 repealed The Controverted Elections Act and enacted The Elections Act, C.C.S.M. c. E30
#40	Enforcement of Judgments Part II: Exemptions under <i>The Judgments Act</i>	April 21, 1980	-
#41	The Statute of Frauds	August 11, 1980	An Act to repeal the Statute of Frauds, S.M. 1982-83-84, c. 34
#42	Occupiers' Liability	August 11, 1980	The Occupiers' Liability Act, S.M. 1982-83-84, c. 29; The Statute Law Amendment Act (1984), S.M. 1984, c. 17 (s. 28)
#43	The Wills Act and the Doctrine of Substantial Compliance	September 8, 1980	The Wills Act, S.M. 1982-83-84, c. 31

Report	Title	Date	Implementation of Commission's Recommendations
#44	The General Register	September 22, 1980	The Real Property Act and Various Other Acts Amendments Act, S.M. 1987, c. 27
#45	Simplified Mortgage	December 15, 1980	(legislative amendment not required)
10A	Municipal Assessment of Personal Property (Informal Report)	February 26, 1980	(referred to Special Committee)
10B	The Marriage Settlement Act (Informal Report)	October 9, 1980	The Statute Law Amendment Act, S.M. 1980-81, c. 26 (s. 22)
	Tenth Annual Report	February 16, 1981	(not applicable)
#46	Conflict of Interest of Municipal Councillors	April 14, 1981	The Municipal Conflict of Interest Act, S.M. 1982-83-84, c. 44
#47	Prejudgment Compensation on Money Awards: Alternatives to Interest	January 4, 1982	The Judgment Interest and Discount Act, S.M. 1986, c. 39 (implemented in principle) (now contained in Part XIV of The Court of Queen's Bench Act)
#48	Prescriptive Easements and Profits-à- Prendre	January 18, 1982	-
#49	The Rules Against Accumulations and Perpetuities	February 12, 1982	The Perpetuities and Accumulations Act, S.M. 1982-83-84, c. 43
#50	Investment Provisions under <i>The Trustee Act</i>	February 12, 1982	An Act to Amend <i>The Trustee Act</i> , S.M. 1982-83-84, c. 38
11A	Parents' Maintenance Legislation (Informal Report)	March 3, 1981	The Parents' Maintenance Act, S.M. 1985-86, c. 47, s. 34
11B	Provincial Offences Procedures (Informal Report)	June 29, 1981	An Act to Amend <i>The Summary Convictions Act</i> , S.M. 1982, c. 24
11C	The Remembrance Day Act (Informal Report)	January 28, 1982	-
	Eleventh Annual Report	February 14, 1982	(not applicable)
#51	The Survivorship Act	September 7, 1982	The Survivorship Act, S.M. 1982-83-84, c. 28

Report	Title	Date	Implementation of Commission's Recommendations
#52	Structure of the Courts, Part I: Amalgamation of the Court of Queen's Bench and the County Courts of Manitoba	October 25, 1982	An Act to Amend The Queen's Bench Act and to repeal The County Courts Act, The Surrogate Courts Act and The County Court Judges' Criminal Courts Act and to amend The Municipal Boundaries Act, S.M. 1982-83-84, c. 82 The Court of Queen's Bench Small Claims Practices Act, S.M. 1982-83-84, c. 83
			The Court of Queen's Bench Surrogate Practice Act, S.M. 1982-83-84, c. 84
			An Act to amend Various Acts of the Legislature to facilitate the Reorganization and Expansion of the Court of Queen's Bench, S.M. 1982-83-84, c. 85
#53	The Law of Domicile	December 1, 1982	The Domicile and Habitual Residence Act, S.M. 1982-83-84, c. 80
#54	Certificates of Lis Pendens	February 1, 1983	The Court of Queen's Bench Act, S.M. 1988-89, c. 4 (s. 58)
#55	Structure of the Courts, Part II: The Adjudication of Smaller Claims	March 7, 1983	The Statute Law Amendment Act (1985), S.M. 1985, c. 51
	Twelfth Annual Report	April 11, 1983	(not applicable)
#56	Medical Privilege	October 4, 1983	(privilege not recommended)
#57	Uniform Sale of Goods Act	November 1, 1983	-
	Thirteenth Annual Report	April 2, 1984	(not applicable)
#58	Administrative Law; Part I: Procedures of Provincial Government Agencies	June 29, 1984	(legislative amendment not required); implementation, in part, through governmental policy
#59	Breach of Promise to Marry	October 1, 1984	The Family Law Amendment Act, S.M. 1987, c. 21
14A	Jactitation of Marriage (Informal Report)	October 5, 1984	The Family Law Amendment Act, S.M. 1987, c. 21

Report	Title	Date	Implementation of Commission's Recommendations
#60	An Examination of The Dower Act	November 19, 1984	The Homesteads, Marital Property Amendment and Consequential Amendments Act, S.M. 1992, c. 46
#61	Intestate Succession	March 25, 1985	The Intestate Succession and Consequential Amendments Act, S.M. 1989-90, c. 43
	Fourteenth Annual Report	April 2, 1985	(not applicable)
#62	Small Projects 1) Section 6 of <i>The Mercantile Law Amendment Act</i> 2) The Rule in Shelley's Case 3) Permissive and Equitable Waste	October 7, 1985	The Law Reform (Miscellaneous Amendments) Act, S.M. 1992, c. 32
#63	The Testators Family Maintenance Act	December 16, 1985	The Dependants Relief Act, S.M. 1989-90, c. 42
#64	The Married Women's Property Act and Related Matters	December 16, 1985	-
#65	Section 83 of The Queen's Bench Act	March 31, 1986	The Statute Law Amendment Act (1986), S.M. 1986-87, c. 19 (s. 12)
#66	The Human Tissue Act	March 31, 1986	The Human Tissue Act, S.M. 1987, c. 39; The Human Tissue Amendment Act, S.M. 1989-90, c. 28
			An Act to Amend <i>The Anatomy Act</i> , S.M. 1987, c. 57
15A	Section 300 of <i>The Liquor Control Act</i> (Informal Report)	June 17, 1985	The Law Reform (Miscellaneous Amendments) Act, S.M. 1992, c. 32
	Fifteenth Annual Report	May 6, 1986	(not applicable)
#67	Sections 33 and 34 of <i>The Wills Act</i>	June 16, 1986	The Statute Law Amendment Act (1987), S.M. 1987-88, c. 66 (s. 25); The Wills Amendment Act, S.M. 1989-90, c. 44
#68	Periodic Payment of Damages	March 31, 1987	The Court of Queen's Bench and Consequential Amendments Act, S.M. 1993, c. 19

Report	Title	Date	Implementation of Commission's Recommendations
#69	Administrative Law, Part II: Judicial Review of Administrative Action	March 31, 1987	-
	Sixteenth Annual Report	April 13, 1987	(not applicable)
17A	The Wages Recovery Act (Informal Report)	September 9, 1987	The Law Reform (Miscellaneous Amendments) Act, S.M. 1992, c. 32
	Seventeenth Annual Report	September 14, 1988	(not applicable)
#70	The Manitoba Law Reform Commission: A Framework for the Future	November 23, 1988	The Law Reform Commission Act, S.M. 1989-90, c. 25
#71	The Bulk Sales Act	December 21, 1988	The Law Reform (Miscellaneous Amendments) Act, S.M. 1992, c. 32
	Eighteenth Annual Report	August 8, 1989	(not applicable)
#72	The Independence of Provincial Judges	June 28, 1989	The Provincial Court Amendment Act, S.M. 1989-90, c. 34; The Provincial Court Amendment Act, S.M. 1994, c. 14
	Nineteenth Annual Report	May 15, 1990	(not applicable)
#73	Statutory Designations and The Retirement Plan Beneficiaries Act	October 23, 1990	The Retirement Plan Beneficiaries Act, S.M. 1992, c. 31
20A	Limitation of Actions Brought by the Crown (Informal Report)	September 27, 1990	-
20B	Replevin and the Need for Prior Possession (Informal Report)	January 28, 1991	(change not recommended)
	Twentieth Annual Report	March 31, 1991	(not applicable)
#74	Self-Determination in Health Care (Living Wills and Health Care Proxies)	June 25, 1991	The Health Care Directives and Consequential Amendments Act, S.M. 1992, c. 33
#75	The Independence of Justices of the Peace and Magistrates	August 15, 1991	The Provincial Court Amendment Act (Justices of the Peace), S.M. 2005, c. 8
#76	Sterilization and Legal Incompetence	January 27, 1992	(change not recommended)
	Twenty-first Annual Report	March 31, 1992	(not applicable)

Report	Title	Date	Implementation of Commission's Recommendations
#77	Non-charitable Purpose Trusts	September 21, 1992	-
#78	Tort Liability for Animals	November 23, 1992	The Animal Liability and Consequential Amendment Act, S.M. 1998, c. 8
#79	Ethical Investments by Trustees	January 25, 1993	The Trustee Amendment Act, S.M. 1995, c. 14
22A	Scope of Apportionment under <i>The Tortfeasors and Contributory Negligence Act</i> (Informal Report)	June 22, 1992	-
22B	Section 23 of <i>The Wills Act</i> Revisited (Informal Report)	December 14, 1992	The Wills Amendment Act, S.M. 1995, c. 12
	Twenty-second Annual Report	March 31, 1993	(not applicable)
#80	Privity of Contract	October 5, 1993	-
#81	Distress for Rent in Commercial Tenancies	January 4, 1994	-
#82	Pre-contractual Misstatements	March 7, 1994	-
#83	Enduring and Springing Powers of Attorney	March 29, 1994	The Powers of Attorney and Mental Health Amendment Act, S.M. 1996, c. 62
	Twenty-third Annual Report	March 31, 1994	(not applicable)
#84	Regulating Professions and Occupations	October 28, 1994	Partly implemented, in principle, by amendments to various Acts of the Legislature; <i>The Regulated Health Professions Act</i> , S.M. 2009, c. 15
#85	Arbitration	November 23, 1994	The Arbitration and Consequential Amendments Act, S.M. 1997, c. 4
#86	Covenants in Commercial Tenancies	March 28, 1995	-
24A	A Small Discrepancy between <i>The Elections Act</i> and <i>The Local Authorities Election Act</i> (Informal Report)	April 26, 1994	Acts repealed and replaced by <i>The Elections Reform</i> Act, S.M. 2006, c. 15 and <i>The Municipal Councils</i> and School Boards Elections Act, S.M. 2005, c. 27.
24B	Lapsed Residual Gifts in Wills (Informal Report)	May 16, 1994	(no longer required due to <i>Re Smith and McKay</i> (1994), 116 D.L.R. (4th) 308 (Man. C.A.))

Report	Title	Date	Implementation of Commission's Recommendations
24C	Security for the Administration of Estates (Informal Report)	October 6, 1994	-
	Twenty-fourth Annual Report	March 31, 1995	(not applicable)
#87	Interim Payment of Damages	June 6, 1995	-
#88	Reselling Unused Cemetery Plots	September 21, 1995	-
#89	The Trust Provisions in The Perpetuities and Accumulations Act	September 21, 1995	-
#90	Residential Exemptions from Judgment Execution	October 17, 1995	-
#91	Minors' Consent to Health Care	December 12, 1995	-
#92	Fundamental Breach and Frustration in Commercial Tenancies	January 23, 1996	-
#93	Animal Protection	February 13, 1996	The Animal Care Act, S.M. 1996, c. 69
	Twenty-fifth Annual Report	March 31, 1996	(not applicable)
#94	Confidentiality of Mediation Proceedings	April 23, 1996	-
#95	Commercial Tenancies: Miscellaneous Issues	July 29, 1996	-
#96	Special Constables	November 12, 1996	Implemented, in part, through administrative action of the Department of Justice's Law Enforcement Services
#97	Section 270 of The Highway Traffic Act	March 24, 1997	-
#98	Stalking	May 28, 1997	The Domestic Violence and Stalking Prevention, Protection and Compensation and Consequential Amendment Act, S.M. 1998, c. 41
	Twenty-sixth Annual Report	June 30, 1997	(not applicable)
#99	Review of the Small Claims Court	March 17, 1998	The Court of Queen's Bench Small Claims Practices Amendment and <i>Parental Responsibility</i> <i>Amendment Act</i> , S.M. 1999, c. 22

Report	Title	Date	Implementation of Commission's Recommendations
	Twenty-seventh Annual Report	March 31, 1998	(not applicable)
#100	Class Proceedings	January 12, 1999	The Class Proceedings Act, S.M. 2001-2002, c. 14
	Twenty-eighth Annual Report	March 31, 1999	(not applicable)
#101	Trustee Investments: The Modern Portfolio Theory	June 22, 1999	-
#102	Informal Assessment of Competence	September 8, 1999	-
#103	Adult Protection and Elder Abuse	December 15, 1999	-
	Twenty-ninth Annual Report	March 31, 2000	(not applicable)
#104	Compensation of Vaccine-Damaged Children	June 28, 2000	-
#105	Assessment of Damages under <i>The Fatal Accidents Act</i> for the loss of Guidance, Care and Companionship	October 25, 2000	The Fatal Accidents Amendment Act, S.M. 2001-2002, c. 13
#106	The Legislative Assembly and Conflict of Interest	December 20, 2000	The Legislative Assembly and Executive Council Conflict of Interest Amendment (Conflict of Interest Commissioner) Act, S.M. 2001-2002, c. 49
	Thirtieth Annual Report	March 31, 2001	(not applicable)
#107	Good Faith and the Individual Contract of Employment	December 11, 2001	-
	Thirty-first Annual Report	March 31, 2002	(not applicable)
#108	Wills and Succession Legislation	March 11, 2003	-
	Thirty-second Annual Report	March 31, 2003	(not applicable)
#109	Withholding or Withdrawing Life Sustaining Medical Treatment	December 18, 2003	Implemented, in part, through The College of Physicians and Surgeons of Manitoba's Statement on Withholding and Withdrawing Life-Sustaining Treatment, effective February 1, 2008

Report	Title	Date	Implementation of Commission's Recommendations
	Thirty-third Annual Report	March 31, 2004	(not applicable)
#110	Substitute Consent to Health Care	October 26, 2004	-
	Thirty-fourth Annual Report	March 31, 2005	(not applicable)
#111	Costs Awards in Civil Litigation	September 13, 2005	-
#112	Review of The Garnishment Act	December 31, 2005	Minor changes made in <i>The Strengthened</i> Enforcement of Family Support Payments and Miscellaneous Amendments Act, S.M. 2012, c. 29 in line with the recommendations
	Thirty-fifth Annual Report	March 31, 2006	(not applicable)
#113	Development Schemes	June 20, 2006	Implemented, in part, in <i>The Real Property</i> Amendment Act, S.M. 2011, c.33
#114	Private Title Insurance	December 29, 2006	Implemented, in part, in <i>The Real Property</i> Amendment Act, C.C.S.M. c.R30
	Thirty-sixth Annual Report	March 31, 2007	(not applicable)
	Thirty-seventh Annual Report	March 31, 2008	(not applicable)
#115	Mandatory Arbitration Clauses and Consumer Class Proceedings	April 1, 2008	-
#116	Franchise Law	May 20, 2008	The Franchises Act, S.M. 2010, c. 13
	Enduring Powers of Attorney: Areas for Reform (Western Canada Law Reform Agencies Report)	July, 2008	
#117	Enduring Powers of Attorney – Supplementary Report	September 2, 2008	-
#118	Posthumously Conceived Children: Intestate Succession and Dependents Relief – <i>The Intestate Succession Act</i> : Sections 1(3), 6(1), 4(5), 4(6) and 5	November 28, 2008	-
#119	Private International Law	January 21, 2009	-
	Twenty-eighth Annual Report	March 31, 2009	(not applicable)

Report	Title	Date	Implementation of Commission's Recommendations
#120	Waivers of Liability for Sporting and Recreational Injuries	January 30, 2009	-
#121	Improving Administrative Justice in Manitoba: Starting with the Appointments Process	November 30, 2009	-
	Thirty-ninth Annual Report	March 31, 2010	(not applicable)
25	Review of Compensation of Loss of Homesteads Rights (Informal Report)	May 27, 2010	(change not recommended)
#122	The Parol Evidence Rule	May 31, 2010	-
#123	Limitations	July 30, 2010	-
26	Remedy of Specific Performance and the Uniqueness of Land in Manitoba (Informal Report)	October 26, 2010	-
	Fortieth Annual Report	March 31, 2011	(not applicable)
27	The Animal Care Act (Informal Report)	April 28, 2011	-
28	Limitations of Actions Against Insurers (Informal Report)	September 1, 2011	Changes made in <i>The Insurance Amendment Act</i> , S.M. 2012, c. 29 in line with the recommendations
29	The Remedy of Specific Performance and the Uniqueness of Land in Manitoba – Revision to Informal Report No. 26 (Informal Report)	September 1, 2011	-
#124	The Stable Keepers Act	August 5, 2011	-
#125	Limitations of Actions in Conversion and Detinue	November 30, 2011	-
1	Access to Justice (Issue Paper)	March 8, 2012	(change not recommended)
	Forty-first Annual Report	March 31, 2012	(not applicable)
#126	The Nuisance Act and The Farm Practices Protection Act	February 28, 2013	-

Report	Title	Date	Implementation of Commission's Recommendations
#127	Commercial Tenancies: Section 17 of The Landlord and Tenant Act and Section 93 of The Real Property Act	February 28, 2013	-
	Forty-second Annual Report	March 31, 2013	(not applicable)
#128	Contributory Fault: The Tortfeasors and Contributory Negligence Act	September 26, 2013	-
	Forty-third Annual Report	March 31, 2014	(not applicable)
2	Assisted Reproduction: Legal Parentage and Birth Registration (Issue Paper)	April , 2014	(change not recommended)
#129	Reporting Under Section 157 of <i>The Highway Traffic Act</i>	March 5, 2015	-
	Forty-fourth Annual Report	March 31, 2015	(not applicable)
#130	Manitoba's Environmental Assessment and Licensing Regime under <i>The Environment Act</i>	May 29, 2015	-
#131	Improving Manitoba's Presumption of Death Act	November 2, 2015	-
#132	Modernizing <i>The Municipal Council Conflict of Interest Act</i> : Accountability, Enforcement & Oversight	January 13, 2016	-
	Forty-fifth Annual Report	March 31, 2016	(not applicable)
#133	Creating Efficiencies in the Law: Substitute Powers of Attorney	February 21, 2017	-
#134	Improving the Small Claims System in Manitoba	February 10, 2017	-
	Forty-sixth Annual Report	March 31, 2017	(not applicable)
#135	Updating the Administration of Small Estates	March 20, 2018	
	Forty-seventh Annual Report	March 31, 2018	(not applicable)