

FORTY-THIRD ANNUAL REPORT

2013-2014

March 31, 2014

The Manitoba Law Reform Commission was established by *The Law Reform Commission Act* in 1970 and began functioning in 1971.

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THE COMMISSION'S MANDATE

The Manitoba Law Reform Commission is an independent law reform agency established by *The Law Reform Commission Act*. The Commission's duties are to inquire into and consider any matter relating to law in Manitoba with a view to making recommendations for the improvement, modernization and reform of law, including:

- the removal of provisions of the law that are outdated or inconsistent;
- the maintenance and improvement of the administration of justice;
- the review of judicial and quasi-judicial procedures under any Act;
- the development of new approaches to, and new concepts of, law in keeping with and responsive to the changing needs of society and of individual members of society; and
- any subject referred to it by the Minister.

MANDAT DE LA COMMISSION

La Commission de réforme du droit du Manitoba est un organisme indépendant du gouvernement du Manitoba, établi en vertu de la *Loi sur la Commission de réforme du droit*. La Commission a pour fonctions de faire enquête sur les questions se rapportant au droit manitobain et de les étudier en vue de faire des recommandations pour améliorer, moderniser et réformer le droit, et notamment en vue:

- de supprimer les dispositions du droit qui sont désuètes ou incompatibles;
- de soutenir et d'améliorer l'administration de la justice;
- d'examiner les procédures judiciaires et quasi-judiciaires prévues par une loi quelconque;
- d'élaborer de nouvelles méthodes et de nouveaux concepts de droit correspondant à l'évolution des besoins de la société et des individus qui la composent;
- de traiter tout autre sujet que le ministre lui soumet.

PART I

INTRODUCTION

The Manitoba Law Reform Commission is pleased to present its annual report for 2013-2014. The Commission published one final report in 2013-2014: *Contributory Fault:The Tortfeasors and Contributory Negligence Act.* In the report, the Commission reviews the rules of contributory fault and joint tortfeasors and recommends new legislation to modernize and rationalize the law.

The Commission published a *Discussion Paper on Manitoba's Environmental Assessment* and Licensing Regime in January 2014. The Paper identifies 18 questions for discussion relevant to Manitoba's environmental assessment and licensing regime. It has generated extensive feedback from interested persons both in Manitoba and across Canada. The Commission intends to publish a *Consultation Report on Manitoba's Environmental Assessment and Licensing Regime* in late 2014.

Work is underway on a number of other projects including the subject of mandatory reporting by health care professionals under section 157 of *The Highway Traffic Act*, declarations of parentage under *The Family Maintenance Act*, reform of *The Presumption of Death Act*, and a review of the procedural rules of Manitoba's agencies, boards and commissions.

The Commission has been actively involved in external relations throughout 2013-2014. Commission staff participated in the Manitoba Bar Association's Law Day in April 2013. The Commission also participated in a symposium sponsored by the Federation of Law Reform Agencies of Canada in February 2013. The Hon. Gerald Jewers represents the Commission on the Law Society of Manitoba's Access to Justice Stakeholders Committee. The Commission was invited to present its *Discussion Paper on Manitoba's Environmental Assessment and Licensing Regime* to several interested groups in 2013-2014, and has met extensively with groups and individuals as part of the consultation process for the environmental assessment and licensing regime project.

PART II

THE YEAR IN REVIEW April 1, 2013 to March 31, 2014

1. **REPORT ISSUED**

The full text and executive summaries of all reports can be found on the Commission's website at <u>www.manitobalawreform.ca</u>.

A. Contributory Fault: The Tortfeasors and Contributory Negligence Act (Report #128)

The Manitoba Law Reform Commission published its report, *Contributory Fault: The Tortfeasors and Contributory Negligence Act* on September 26, 2013, following a six-week consultation period. The report sets out 25 recommendations to modernize the law of contribution among tortfeasors and the rules relating to contributory negligence.

In 1929, Manitoba enacted legislation to alleviate the harsh common law rules governing contribution among tortfeasors and contributory negligence. The Act has been amended only twice since that time, in 1973 and in 1980. In its report, the Commission suggests that revision of the Act is now appropriate, given the developments in the law in the decades since the early reforms. It recommends the enactment of a new statute entitled *The Contributory Fault Act*.

2. DISCUSSION PAPER ISSUED

A. Discussion Paper on Manitoba's Environmental Assessment and Licensing Regime

On January 28, 2014, the Manitoba Law Reform Commission published its *Discussion Paper* on *Manitoba's Environmental Assessment and Licensing Regime*. The paper identifies 18 issues for discussion relevant to Manitoba's environmental assessment and licensing regime, ranging from the scope of environmental assessment to enforcement and compliance issues. The paper has generated extensive feedback from participants in Manitoba's environmental assessment system, and from interested persons outside Manitoba.

In 2013-2014, the Manitoba Law Reform Commission gave presentations on its *Discussion Paper on Manitoba's Environmental Assessment and Licensing Regime* to the Manitoba Environmental Industries Association, the Manitoba Bar Association's Environmental Law Section, students and faculty at the University of Winnipeg and the University of Manitoba, and the Mining Association of Manitoba. It has also met extensively with interested groups and individuals as part of its consultation process.

3. IMPLEMENTATION

In addition to the Commission's most recent reports, areas of particular concern to the Commission are the recommendations found in: *Limitations* (Report #123, 2010); *Limitations of Actions in Conversion and Detinue* (Report #125, 2011), *Enduring Powers of Attorney, Areas of Reform* (Western Canada Law Reform Agencies Report, 2008); *Enduring Powers of Attorney: Supplementary Report* (Report #117, 2008), *Wills and Succession Legislation* (Report #108, 2003), *Compensation for Vaccine-Damaged Children* (Report #104, 2000) and *Informal Assessment of Competence* (Report #102, 1999).

4. CURRENT PROJECTS

A. Manitoba's Environmental Assessment and Licensing Legislation

As indicated above, the Commission is currently reviewing Manitoba's environmental legislation with a view to making recommendations for change to Manitoba's environmental assessment and licensing regime. The Commission assembled a project committee of experts in the field of environmental law to assist with this project. The committee met regularly throughout 2013-2014. This work forms part of a larger joint Manitoba Law Reform Commission-Public Interest Law Centre project, *Engaging Manitoba in Environmental Law*, funded by the Manitoba Law Foundation. The Commission published a *Discussion Paper on Manitoba's Environmental Assessment and Licensing Regime* in January 2014 and intends to publish a Consultation Report in late 2014, to be followed by a Final Report.

A. Reporting Under Section 157 of *The Highway Traffic Act*

The Commission is currently reviewing section 157 of *The Highway Traffic Act*. This provision requires physicians and optometrists to report to the Registrar of Motor Vehicles if a patient suffers from a disease or disability that maybe expected to interfere with the safe operation of a motor vehicle. The Commission has become aware of concerns about the effectiveness of this provision among health care professionals. The reporting obligation also engages important privacy considerations. The current provision lacks clarity, which may affect compliance and enforcement.

The Commission has assembled a committee of experts from the health care professions and the transportation community to give advice on the possible reform of section 157 of *The Highway Traffic Act*. The committee met twice in 2013-2014 and will continue its work into 2014-2015. The Commission intends to publish a Consultation Report and a Final Report on this topic in 2014.

C. Assisted Reproduction: Legal Parentage and Birth Registration

In 2013-2014, the Commission conducted research on the interaction of assisted reproduction technologies and the rules concerning legal parentage and birth registration. Parentage is a lifelong declaration of status that impacts a number of areas in a child's life, affecting identity, citizenship, inheritance and dependents' relief rights, and entitlement to benefits under federal and provincial laws. It also imposes obligations with respect to caring for and supporting the child and affects the ability of an adult to participate fully in a child's life and to provide consent for the purposes of health care, travel, education and adoption.

The presumptions of parentage set out in the current *Family Maintenance Act* do not account for conception by assisted reproduction and are no longer consistent with the social and legal realities of parenthood. The result is uncertainty for intended parents and children alike. The Commission has prepared an Issue Paper on this topic which will be published in mid-May 2014. The Issue Paper identifies the main areas in need of reform and explores possible legislative approaches to the legal problems raised by the interaction of assisted reproduction technologies and the presumptions of parentage.

D. The Presumption of Death Act

The Commission is preparing a report to recommend reform of *The Presumption of Death Act*. The Act came into force in 1968 and has not been materially amended since that time. The Act provides a mechanism to obtain an order declaring that a person is presumed dead after a prolonged absence. The Act has important implications for survivors' rights and entitlements.

The Commission will consider possible reforms to modernize the legislation and to clarify the duties of personal representatives and the status of the deceased's property. The Commission will also consider the relationship between this statute and other relevant provincial legislation including *The Insurance Act, The Marriage Act, The Pension Benefit Act* and *The Public Trustee Act*. The Commission expects to complete this project in 2014-2015.

E. Administrative Powers and Procedures in Manitoba.

Manitoba's Agencies, Boards and Commissions play an important role in the administration of justice in this province. They make decisions in a wide range of cases that affect the interests of Manitoba's residents and businesses. Each of Manitoba's agencies, boards and commissions operate under their own set of procedural rules. While some of these bodies are governed by detailed and transparent rules of procedure, many of the smaller boards and tribunals may require additional guidance in this area. Procedural rules help to ensure that decisions will be unbiased and reinforce confidence in the tribunals' proceedings. The Commission has undertaken a project to examine the feasibility of enacting a model set of powers and procedures for administrative bodies in this province. Legislation could provide a basic set of procedural rules that could be adopted in their entirety, or used as a starting point for those agencies, boards or commissions with specialized needs. A uniform set of rules will enhance the rule of law and the transparency of decision-making in Manitoba. The Commission has been assisted in this project throughout 2013-2014 by law students working under the auspices of Pro Bono Students Association of Canada.

5. FUTURE PROJECTS

A. The Animal Care Act

Prompted by recent developments in the field of animal welfare law, the Commission will examine the question of standing to seek an order under *The Animal Care Act*, and issues of enforcement. Under the current Act, only designated animal protection officers are authorized to intervene on behalf of animals in distress. Enforcement through judicial means is unavailable except in specific limited circumstances. The Commission will consider what, if any, amendments to the Act may be required to ensure that Manitoba's law remains responsive to changing social values in this area.

B. Contiguous Lands: Natural and Other Encroachments

Natural encroachments on contiguous lands comprise mostly trees and weeds. Other encroachments include buildings, driveways and fences. The common law governs natural encroachments, other than noxious weeds for which there is legislation. Other encroachments are governed by common and statute law. Large areas of the law respecting both natural and other encroachments are confusing and uncertain. The Commission will inquire into possible reform in this area.

C. Indefeasible Title and Resulting and Constructive Trusts

The Commission will examine the law in Manitoba concerning the relationship between the indefeasibility of title sections in *The Real Property Act* and proprietary interests in land established by resulting and constructive trusts. The Commission will consider whether reform of sections 58 and 59 of *The Real Property Act* is required to fairly account for equitable interests in land.

D. Governance and Professional Regulatory Bodies

In response to a suggestion from a member of the public, the Commission has agreed to conduct research into the governance of professional regulatory bodies, particularly with regard to the membership of governing councils. The Commission will explore the public interest in the governance of professional organizations, and the need for lay membership in professional governing bodies.

E. Municipal Conflict of Interest

In response to recent litigation in Manitoba and elsewhere, the Commission will consider possible changes to *The Municipal Council Conflict of Interest Act* to allow for more proportionate and effective enforcement mechanisms.

The Commission welcomes comments and suggestions with respect to these subject areas and any other potential law reform projects.

PART III

ADMINISTRATION

1. THE COMMISSIONERS

The Manitoba Law Reform Commission is composed of five to seven members appointed by the Lieutenant Governor in Council. Section 3 of *The Law Reform Commission Act* requires that the Commission's membership include a judge of the Court of Queen's Bench; a full-time member of the Faculty of Law, University of Manitoba; a lawyer entitled to practise in Manitoba and not in the employ of the government; and a non-lawyer. The current members of the Commission and their terms of office are as follows:

Commissioner	Affiliation	Term expires
Cameron Harvey, Q.C.	Professor Emeritus, Faculty of Law University of Manitoba	August 1, 2015
Jacqueline Collins	Practising Lawyer	August 1, 2015
Michelle Gallant	Professor, Faculty of Law University of Manitoba	August 1, 2015
John C. Irvine	Professor, Faculty of Law University of Manitoba	August 1, 2015
Gerald O. Jewers	Justice, Court of Queen's Bench (retired)	August 1, 2015
Myrna Phillips	Lay Member	August 1, 2015
Perry W. Schulman	Justice, Court of Queen's Bench	August 1, 2015

Please see the Commission's website at <u>www.manitobalawreform.ca</u> for more information about the Commissioners.

The Commission held five regular meetings during the 2013-2014 fiscal year.

2. STAFF

In 2013-2014, the Commission staff consisted of one full-time legal counsel,

Catherine Skinner, and one part-time administrator, Pat Power. The Commission was also fortunate to have employed two articling students in 2013-2014. Heather Fast articled jointly with the Manitoba Law Reform Commission and the Public Interest Law Centre, and Emily Walker articled with the Commission from July 2013 to March 2014.

3. FINANCE

The Manitoba Law Foundation provides a yearly grant of \$100,000 to the Commission. For the fiscal year 2013-2014, the Commission was again fortunate to receive an additional \$20,000 from the Manitoba Law Foundation, increasing the grant to \$120,000. The Department of Justice continues to provide a total grant of \$100,000 consisting of in-kind services valued at \$15,000 and a monetary grant of \$85,000.

The Commission wishes to thank both the Department of Justice and the Manitoba Law Foundation for their continued support of its work.

4. EXTERNAL RELATIONS AND ACTIVITIES

In 2012-2013, the Commission continued its efforts to improve its accessibility and visibility within the community and to liaise with other law reform agencies.

In April 2013, Commission staff participated in the Manitoba Bar Association's Law Day where they had the opportunity to share the Commission's work with members of the public, and gain insight into possible future areas of law reform.

In February 2014, Commission staff attended a symposium sponsored by the Federation of Law Reform Agencies of Canada. The symposium offered training in such areas as effective consultation, project management and evaluation, and meeting the needs of government. The symposium provided an invaluable opportunity to meet colleagues from across the country and learn from their experience and insight.

The Hon. Gerald Jewers, Commissioner, represents the Commission on the Access to Justice Committee created by the Manitoba Law Society in 2011. The purpose of the Committee is to share ideas, information and best practices and to coordinate efforts in the area of access to justice. Representatives of government, the courts, the practising bar and legal aid bodies are also included on the Committee.

The Commission is a member of the Federation of Law Reform Agencies of Canada and of the Commonwealth Association of Law Reform Agencies. Commission staff continues to be involved in the work of the Uniform Law Conference of Canada. Through its project, *Engaging Manitobans in Environmental Law*, the Commission has had the opportunity to meet with industry groups, environmental non-governmental organizations, students, academics, and other interested members of the public.

The Commission makes regular contributions to the Manitoba Bar Association's Legal Research newsletter, *The Law and Library Monthly*.

The Commission's publications have been the subject of commentary in judgments, legal journals and in the print and electronic media. A recent electronic search indicates that the Manitoba Law Reform Commission's publications have been referred to in 141 reported Canadian judgments, including the Supreme Court of Canada's decision in *Manitoba Métis Federation Inc v Canada (Attorney General)*, 2013 SCC14, and in 82 academic articles.

PART IV

CONCLUSION

The Commission again wishes to express its thanks to the Manitoba Law Foundation and to the Department of Justice for their continued support.

Thanks also to the staff of the Department of Justice, the Faculty of Law, Provincial Archives and Legislative libraries for their continued assistance over the past year.

The Commission is grateful for the assistance of the Deputy Minister, Ms. Donna Miller Q.C., in providing a liaison between the Commission and the Minister. Finally, the Commission thanks the Minister of Justice and Attorney General, the Hon. Andrew Swan, for his support.

This is a report pursuant to section 15 of *The Law Reform Commission Act*, C.C.S.M. L95, dated this 31st day of March 2014.

(original signed by) Cameron Harvey, President (original signed by) Jacqueline Collins, Commissioner

(original signed by) Michelle Gallant, Commissioner (original signed by) John C. Irvine, Commissioner

(original signed by) Gerald O. Jewers, Commissioner (original signed by) Myrna Phillips, Commissioner

(original signed by) **Perry W. Schulman, Commissioner**

APPENDIX A

Statement of Receipts and Expenditures 2013-2014 Fiscal Year (000's)

RECEIPTS

Funds carried forward	\$ 126.8
Grant from Department of Justice	85.0^{1}
Last instalment from the Manitoba Law Foundation for 2011-12	
Grant from the Manitoba Law Foundation	$\dots 120.0^{2}$
Special project grant from the Manitoba Law Foundation (Joint project with	
the Public Interest Law Centre- Engaging Manitobans in Environmental Law)	$\dots 50.0^3$
Total	

EXPENDITURES

Commissioners' remuneration and benefits	\$ 54.1
Staff remuneration	
Payroll operating costs	5.0
Consultants	
Telephone, postage, courier	
Supplies and service	
Printing, photocopying	
Computer related expenses	
Meetings, travel and accommodation	
Subscriptions and other operating expenses	
Membership fees	
Payment to Legal Aid Manitoba (Public Interest Law Centre)	
(Engaging Manitobans in Environmental Law project)	25.0 ⁴
Total	\$246.3
Surplus	\$165.5 ⁵

¹ The Province of Manitoba provides the Manitoba Law Reform Commission with an \$85,000 grant coupled with \$15,000 in-kind services provided by the Department of Justice for accounting services and office accommodation, bringing the total grant from the Province to \$100,000.

² As in previous years, the Manitoba Law Reform Commission carried a balance of \$30,000 of its 2012-2013 core grant from the Manitoba Law Foundation into the 2013-2014 fiscal year. Unlike previous years, the final instalment of the Manitoba Law Foundation Grant for 2013-2014 was received and deposited in March 2014. The total grant for 2013-2014 was \$120,000.

³ The Manitoba Law Foundation generously provided a special project grant of \$50,000 to the Manitoba Law Reform Commission and the Public Interest Law Centre for their joint project, *Engaging Manitobans in Environmental Law*.

⁴ This payment of \$25,000 represents a payment to Legal Aid Manitoba to cover the salary costs of an articling student who articled at both the Manitoba Law Reform Commission and the Public Interest Law Centre in 2013-2014.

⁵ A portion of this year's surplus was due to funds accumulated from 2007 to 2012 which had been allocated for remuneration of vacant Commission member positions, and to the funds related to the *Engaging Manitobans in Environmental Law* project which will be used in 2014-2015.

APPENDIX B

REPORTS OF THE MANITOBA LAW REFORM COMMISSION* AND THEIR IMPLEMENTATION

Report	Title	Date	Implementation of Commission's Recommendations
#1	Jury Services for Registered Indians	April 7, 1971	An Act to Amend <i>The Jury Act</i> , S.M. 1971, c. 32
#2	Summary Disposition of Builders' and Workmen's Liens	April 13, 1971	An Act to Amend <i>The Builders and</i> <i>Workmen Act</i> , S.M. 1976, c. 22
#3	Disposition of Maintenance Judgments in Land Titles Offices	May 25, 1971	An Act to Amend <i>The Judgments Act</i> , S.M. 1972, c. 4
#4	An Act Respecting Billiard and Pool Rooms proposed repeal	October 19, 1971	<i>The Statute Law Amendment Act</i> (1974), S.M. 1974, c. 59 (s. 8)
#5	Recommended Right of Mortgagors to Obtain Annual Statements	October 19, 1971	An Act to Amend <i>The Mortgage Act</i> , S.M. 1971, c. 28
#6	Enactment of a Mineral Declaratory Act	December 20, 1971	The Sand and Gravel Act, S.M. 1972, c. 34
			An Act to Amend <i>The Mines Act</i> , S.M. 1972, c. 70 (s. 11)
			An Act to Amend <i>The Real Property Act</i> , S.M. 1972, c. 70 (ss. 15 and 16)
#7	Powers of Entry, Search and Seizure in <i>The</i> <i>City of Winnipeg Act</i>	January 24, 1972	An Act to Amend <i>The City of Winnipeg</i> <i>Act</i> , S.M. 1972, c. 93 (ss. 26, 37, 68, 69, 89 and in part ss. 38, 39 and 63)
1A	Auto Engine Numbers in Section 11 of <i>The</i> <i>Bills of Sale Act</i> (Informal Report)	May 11, 1971	The Statute Law Amendment Act, S.M. 1972, c. 81 (s. 3)
1B	(a) Prospect of Mortgagor's Relief from Provisions of Section 20(6) of <i>The</i> <i>Mortgage Act</i> (Informal Report)	December 29, 1971	(change not recommended)
	(b) Right to Have Mortgage Discharged Upon Payment in Full After Five Years (Informal Report)	December 29, 1971	An Act to Amend <i>The Real Property Act</i> , S.M. 1972, c. 37 (s. 103(1)
1C	Amending provisions as to costs in Part II of <i>The County Courts Act</i> to avoid inconsistency with intent of this new legislation (Informal Report)	January 12, 1972	An Act to Amend <i>The County Courts Act</i> , S.M. 1972, c. 38

Report	Title	Date	Implementation of Commission's Recommendations
	First Annual Report	March 13, 1972	(not applicable)
#8	Section 45 of the Offenses Against the Person Act, 1861	July 27, 1972	An Act to Amend <i>The Tortfeasors and</i> <i>Contributory Negligence Act</i> , S.M. 1973, c. 13
#9	A Review of <i>The Privacy Act</i> with proposed Amendments to the Criminal Code of Canada	September 11, 1972	(change not recommended)
#10	The Abolition of Interspousal Immunity in Tort	December 19, 1972	An Act to Amend <i>The Married Women's</i> <i>Property Act</i> , S.M. 1973, c. 12; An Act to Amend <i>The Tortfeasors and Contributory</i> <i>Negligence Act</i> , S.M. 1973, c. 13; An Act to Amend <i>The Criminal Injuries Compensation</i> <i>Act</i> , S.M. 1973, c. 23
2A	Comments on draft Bill to Amend The Jury Act (Informal Report)	April 21, 1972	An Act to Amend <i>The Jury Act</i> , S.M. 1972, c. 56
2B	Relaxation of Limit of Number of Trustees under <i>The Trustee Act</i> (Informal Report)	June 22, 1972	An Act to Amend <i>The Trustee Act</i> , S.M. 1972, c. 60
2C	Uniformity of Definition of Age as between The Age of Majority Act (Man.) And the Criminal Code and the Interpretation Act (Can.) (Informal Report)	August 14, 1972	(not applicable for provincial amendment)
2D	Automatic Attachment of Wages for Maintenance Orders (Informal Report)	November 27, 1972	An Act to Amend <i>The Garnishment Act</i> , S.M. 1974, c. 8
	Second Annual Report	March 20, 1973	(not applicable)
#11	The Advisability of a Good Samaritan Law	March 8, 1973	(change not recommended)
#12	Section 110 of <i>The Real Property Act</i> - the immortal Manitoba mortgage	April 11, 1973	An Act to Amend <i>The Real Property Act</i> , S.M. 1974, c. 44
#13	Pre-licensing Education for Real Estate Agents in Manitoba	December 3, 1973	An Act to Amend <i>The Real Estate Brokers Act</i> , S.M. 1975, c. 23
#14	Special Enduring Powers of Attorney	January 8, 1974	The Powers of Attorney Act, S.M. 1980, c. 4

Report	Title	Date	Implementation of Commission's Recommendations
#15	Administration of Justice Part I - Control of Post-arrest/pre-trial detention	February 26, 1974	Administration of the Public Safety Building in Winnipeg assumed by the Province of Manitoba, effective October 1, 1977; now called The Winnipeg Remand Centre
3A	Conferring of matrimonial jurisdiction upon a County Court Judge as a local Judge of The Queen's Bench within the Eastern Judicial District (Informal Report)	March 30, 1973	An Act to Amend The Queen's Bench Act, S.M. 1978, c. 28
3B	Correcting recent error in s. 51 of <i>The</i> <i>Queen's Bench Act</i> (Informal Report)	September 26, 1973	An Act to Amend <i>The Queen's Bench Act</i> , S.M. 1974, c. 15
3C	Conferring jurisdiction to extend time for payment of fines upon provincial judges other than those who imposed such fines (Informal Report)	October 16, 1973	(not applicable for provincial enactment)
3D	Up-dating index to Statutes of Manitoba (Informal Report)	October 23, 1973	Indexing commenced; computer search of statutes available
3E	Repeal of Section 212 of <i>The Liquor</i> <i>Control Act</i> (Informal Report)	December 19, 1973	Substantial acceptance under s. 16 of An Act to Amend <i>The Liquor Control Act</i> , S.M. 1974, c. 63
	Third Annual Report	April 1, 1974	(not applicable)
#16	Definition of Death	May 6, 1974	An Act to Amend <i>The Vital Statistics Act</i> , S.M. 1975, c. 5
#17	An International Form of Wills for Manitobans	May 6, 1974	An Act to Amend The Wills Act, S.M. 1975, c. 6
#18	The Rule in Saunders v. Vautier	January 8, 1975	An Act to Amend <i>The Trustee Act</i> , S.M. 1982-83- 84, c. 38 (s. 4)
#19	The Administration of Justice in Manitoba Part II - Review of The Jury System	February 11, 1975	An Act to Amend The Jury Act, S.M. 1977, c. 18
4A	Interprovincial Subpoenas (Informal Report)	January 20, 1975	The Interprovincial Subpoena Act, S.M. 1975, c. 3
4B	Enforcement of Custody Orders (Informal Report)	January 20, 1975	The Extra-Provincial Custody Orders Enforcement Act, S.M. 1975, c. 4
4C	Statutory Sums (Informal Report)	February 11, 1975	Various amendments to Manitoba statutes

Report	Title	Date	Implementation of Commission's Recommendations
	Fourth Annual Report	April 9, 1975	(not applicable)
#20	The Highway Traffic Act	June 16, 1975	An Act to Amend <i>The Highway Traffic Act</i> , S.M. 1977, c. 34
			An Act to Amend <i>The Highway Traffic Act</i> and <i>The Tortfeasors and Contributory Negligence Act</i> , S.M. 1980, c. 19
#21	The Administration of Justice in Manitoba Part III - Consolidation of Extra-Provincial Judgment Enforcement	January 28, 1976	
#22	Some Aspects of Fire Insurance Legislation in Manitoba	February 9, 1976	An Act to Amend <i>The Insurance Act</i> , S.M. 1982, c. 11 (s. 1)
#23	Family Law - Part I The Support Obligation	February 27, 1976	The Family Maintenance Act, S.M. 1978, c. 25
#24	Family Law - Part II Property Disposition	February 27, 1976	An Act to Amend <i>The Gift Tax Act</i> (Manitoba) and <i>The Succession Duty Act</i> (Manitoba), S.M. 1977 (2nd Session), c. 2
			The Marital Property Act, S.M. 1978, c. 24
			An Act to Amend various Acts relating to Marital Property, S.M. 1978, c. 27
			An Act to Amend The Wills Act, S.M. 1980, c. 7
5A	Limitation of Actions for the taking away, conversion or detention of chattels (Informal Report)	May 26, 1975	An Act to Amend <i>The Fatal Accidents Act</i> and <i>Limitation of Actions Act</i> , S.M. 1976, c. 41 (ss. 2-4)
	Fifth Annual Report	March 29, 1976	(not applicable)
#25	The Case for a Provincial Bill of Rights	May 19, 1976	
#26	Revision of Birth Certificates of Trans-sexual Persons	September 13, 1976	The Vital Statistics Act, S.M. 1982-83-84, c. 58
	Sixth Annual Report	March 14, 1977	(not applicable)

Report	Title	Date	Implementation of Commission's Recommendations
7A	<i>The Local Authorities Election Act</i> (Informal Report)	May 31, 1977	An Act to Amend <i>The Local Authorities Election</i> <i>Act</i> , S.M. 1980, c. 48
	Seventh Annual Report	March 1, 1978	(not applicable)
#27	Limitation of Actions: Time Extensions for Children, Disabled Persons and Others	January 8, 1979	An Act to Amend <i>The Limitation of Actions Act</i> , S.M. 1980, c. 28
#28	Enforcement of Judgments Part I: Exemptions under <i>The Garnishment</i> <i>Act</i>	January 8, 1979	An Act to Amend <i>The Garnishment Act</i> , S.M. 1979, c. 8
#29	Emergency Apprehension, Admissions and Rights of Patients under <i>The Mental Health Act</i>	February 12, 1979	An Act to Amend <i>The Mental Health Act</i> , S.M. 1980, c. 62
#30	Confidentiality of Adoption Records	February 12, 1979	An Act to Amend <i>The Child Welfare Act</i> , S.M. 1979, c. 22 (s. 60)
			An Act to Amend <i>The Child Welfare Act</i> , S.M. 1980, c. 41
			Establishment of a Post-adoption Registry
8A	Section 5(1) of <i>The Social Allowances</i> <i>Act</i> (Informal Report)	March 30, 1978	<i>The Statute Law Amendment Act</i> (1984), S.M. 1984, c. 17
	Eighth Annual Report	February 12, 1979	(not applicable)
#31	Political Financing and Election Expenses	August 13, 1979	The Elections Finances Act, S.M. 1980, c. 68
#32	Mechanics' Liens Legislation	August 13, 1979	The Builders' Liens Act, S.M. 1980-81, c. 7
#33	Enforcement of Revenue Statutes	August 13, 1979	<i>The Charter Compliance Statute Amendment Act</i> , S.M. 1985, c. 50
#34	Enforcement of Judgments Part III: Exemptions under <i>The Executions Act</i>	October 22, 1979	An Act to Amend <i>The Executions Act</i> , S.M. 1980, c. 55
#35	Estate Claims for Loss of Expectation of Life	October 22, 1979	An Act to Amend <i>The Fatal Accidents Act</i> and <i>The Trustee Act</i> , S.M. 1980, c. 5

Report	Title	Date	Implementation of Commission's Recommendations
#36	Improved Methods of Enforcing Support Orders Against Real Property	November 19, 1979	The Family Law Amendment Act, S.M. 1980, c. 54
#37	Systems of Voter Registration	November 26, 1979	The Elections Act, S.M. 1980, c. 67
#38	The One Year Rule for Enforcement of Arrears in Maintenance	January 21, 1980	An Act to Amend <i>The Family Maintenance Act</i> and <i>The Queen's Bench Act</i> , S.M. 1980, c. 21
9A	The Fire Departments Arbitration Act (Informal Report)	April 17, 1979	An Act to Amend <i>The Fire Departments</i> Arbitration Act, S.M. 1980, c. 27
9B	Section 7 of <i>The Payment of Wages</i> <i>Act</i> (Informal Report)	August 15, 1979	An Act to Amend <i>The Payment of Wages Act</i> , S.M. 1980, c. 57
9C	The Seduction Act (Informal Report)	October 22, 1979	The Equality of Status Act, S.M. 1982, c. 10
9D	Section 9 of <i>The Manitoba Evidence</i> <i>Act</i> (Informal Report)	November 6, 1979	An Act to Amend <i>The Manitoba Evidence Act</i> , S.M. 1980, c. 26
9E	<i>The Wills Act</i> and Ademption (Informal Report)	November 20, 1979	An Act to Amend The Wills Act, S.M. 1980, c. 7
9F	The term "illegitimate" (Informal Report)	December 4, 1979	(change not recommended)
	Ninth Annual Report	February 25, 1980	(not applicable)
#39	Controverted Elections	April 21, 1980	<i>The Elections Reform Act</i> , S.M. 2006, c. 15 repealed <i>The Controverted Elections Act</i> and enacted <i>The Elections Act</i> , C.C.S.M. c. E30
#40	Enforcement of Judgments Part II: Exemptions under <i>The Judgments Act</i>	April 21, 1980	
#41	The Statute of Frauds	August 11, 1980	An Act to repeal the Statute of Frauds, S.M. 1982- 83-84, c. 34
#42	Occupiers' Liability	August 11, 1980	<i>The Occupiers' Liability Act</i> , S.M. 1982-83-84, c. 29; <i>The Statute Law Amendment Act</i> (1984), S.M. 1984, c. 17 (s. 28)
#43	<i>The Wills Act</i> and the Doctrine of Substantial Compliance	September 8, 1980	The Wills Act, S.M. 1982-83-84, c. 31

Report	Title	Date	Implementation of Commission's Recommendations
#44	The General Register	September 22, 1980	<i>The Real Property Act</i> and Various Other Acts Amendments Act, S.M. 1987, c. 27
#45	Simplified Mortgage	December 15, 1980	(legislative amendment not required)
10A	Municipal Assessment of Personal Property (Informal Report)	February 26, 1980	(referred to Special Committee)
10B	<i>The Marriage Settlement Act</i> (Informal Report)	October 9, 1980	<i>The Statute Law Amendment Act</i> , S.M. 1980-81, c. 26 (s. 22)
	Tenth Annual Report	February 16, 1981	(not applicable)
#46	Conflict of Interest of Municipal Councillors	April 14, 1981	The Municipal Conflict of Interest Act, S.M. 1982- 83-84, c. 44
#47	Prejudgment Compensation on Money Awards: Alternatives to Interest	January 4, 1982	The Judgment Interest and Discount Act, S.M. 1986, c. 39 (implemented in principle) (now contained in Part XIV of The Court of Queen's Bench Act)
#48	Prescriptive Easements and Profits-à- Prendre	January 18, 1982	
#49	The Rules Against Accumulations and Perpetuities	February 12, 1982	<i>The Perpetuities and Accumulations Act</i> , S.M. 1982-83-84, c. 43
#50	Investment Provisions under <i>The</i> <i>Trustee Act</i>	February 12, 1982	An Act to Amend <i>The Trustee Act</i> , S.M. 1982-83- 84, c. 38
11A	Parents' Maintenance Legislation (Informal Report)	March 3, 1981	<i>The Parents' Maintenance Act</i> , S.M. 1985-86, c. 47, s. 34
11B	Provincial Offences Procedures (Informal Report)	June 29, 1981	An Act to Amend <i>The Summary Convictions Act</i> , S.M. 1982, c. 24
11C	<i>The Remembrance Day Act</i> (Informal Report)	January 28, 1982	
	Eleventh Annual Report	February 14, 1982	(not applicable)
#51	The Survivorship Act	September 7, 1982	The Survivorship Act, S.M. 1982-83-84, c. 28

Report	Title	Date	Implementation of Commission's Recommendations
#52	Structure of the Courts, Part I: Amalgamation of the Court of Queen's Bench and the County Courts of Manitoba	October 25, 1982	An Act to Amend <i>The Queen's Bench Act</i> and to repeal <i>The County Courts Act, The Surrogate</i> <i>Courts Act</i> and <i>The County Court Judges' Criminal</i> <i>Courts Act</i> and to amend <i>The Municipal Boundaries</i> <i>Act</i> , S.M. 1982-83-84, c. 82 <i>The Court of Queen's Bench Small Claims</i> <i>Practices Act</i> , S.M. 1982-83-84, c. 83
			The Court of Queen's Bench Surrogate Practice Act, S.M. 1982-83-84, c. 84
			An Act to amend Various Acts of the Legislature to facilitate the Reorganization and Expansion of the Court of Queen's Bench, S.M. 1982-83-84, c. 85
#53	The Law of Domicile	December 1, 1982	<i>The Domicile and Habitual Residence Act</i> , S.M. 1982-83-84, c. 80
#54	Certificates of Lis Pendens	February 1, 1983	<i>The Court of Queen's Bench Act</i> , S.M. 1988-89, c. 4 (s. 58)
#55	Structure of the Courts, Part II: The Adjudication of Smaller Claims	March 7, 1983	<i>The Statute Law Amendment Act</i> (1985), S.M. 1985, c. 51
	Twelfth Annual Report	April 11, 1983	(not applicable)
#56	Medical Privilege	October 4, 1983	(privilege not recommended)
#57	Uniform Sale of Goods Act	November 1, 1983	
	Thirteenth Annual Report	April 2, 1984	(not applicable)
#58	Administrative Law; Part I: Procedures of Provincial Government Agencies	June 29, 1984	(legislative amendment not required); implementation, in part, through governmental policy
#59	Breach of Promise to Marry	October 1, 1984	The Family Law Amendment Act, S.M. 1987, c. 21
14A	Jactitation of Marriage (Informal Report)	October 5, 1984	The Family Law Amendment Act, S.M. 1987, c. 21

Report	Title	Date	Implementation of Commission's Recommendations
#60	An Examination of <i>The Dower Act</i>	November 19, 1984	The Homesteads, Marital Property Amendment and Consequential Amendments Act, S.M. 1992, c. 46
#61	Intestate Succession	March 25, 1985	The Intestate Succession and Consequential Amendments Act, S.M. 1989-90, c. 43
	Fourteenth Annual Report	April 2, 1985	(not applicable)
#62	 Small Projects 1) Section 6 of <i>The Mercantile</i> <i>Law Amendment Act</i> 2) The Rule in Shelley's Case 3) Permissive and Equitable Waste 	October 7, 1985	The Law Reform (Miscellaneous Amendments) Act, S.M. 1992, c. 32
#63	The Testators Family Maintenance Act	December 16, 1985	The Dependants Relief Act, S.M. 1989-90, c. 42
#64	The Married Women's Property Act and Related Matters	December 16, 1985	
#65	Section 83 of The Queen's Bench Act	March 31, 1986	<i>The Statute Law Amendment Act</i> (1986), S.M. 1986-87, c. 19 (s. 12)
#66	The Human Tissue Act	March 31, 1986	<i>The Human Tissue Act</i> , S.M. 1987, c. 39; <i>The Human Tissue Amendment Act</i> , S.M. 1989-90, c. 28
			An Act to Amend <i>The Anatomy Act</i> , S.M. 1987, c. 57
15A	Section 300 of <i>The Liquor Control Act</i> (Informal Report)	June 17, 1985	The Law Reform (Miscellaneous Amendments) Act, S.M. 1992, c. 32
	Fifteenth Annual Report	May 6, 1986	(not applicable)
#67	Sections 33 and 34 of <i>The Wills Act</i>	June 16, 1986	<i>The Statute Law Amendment Act</i> (1987), S.M. 1987-88, c. 66 (s. 25); <i>The Wills Amendment Act</i> , S.M. 1989-90, c. 44
#68	Periodic Payment of Damages	March 31, 1987	The Court of Queen's Bench and Consequential Amendments Act, S.M. 1993, c. 19

Report	Title	Date	Implementation of Commission's Recommendations
#69	Administrative Law, Part II: Judicial Review of Administrative Action	March 31, 1987	
	Sixteenth Annual Report	April 13, 1987	(not applicable)
17A	<i>The Wages Recovery Act</i> (Informal Report)	September 9, 1987	The Law Reform (Miscellaneous Amendments) Act, S.M. 1992, c. 32
	Seventeenth Annual Report	September 14, 1988	(not applicable)
#70	The Manitoba Law Reform Commission: A Framework for the Future	November 23, 1988	<i>The Law Reform Commission Act</i> , S.M. 1989-90, c. 25
#71	The Bulk Sales Act	December 21, 1988	The Law Reform (Miscellaneous Amendments) Act, S.M. 1992, c. 32
	Eighteenth Annual Report	August 8, 1989	(not applicable)
#72	The Independence of Provincial Judges	June 28, 1989	<i>The Provincial Court Amendment Act</i> , S.M. 1989- 90, c. 34; <i>The Provincial Court Amendment Act</i> , S.M. 1994, c. 14
	Nineteenth Annual Report	May 15, 1990	(not applicable)
#73	Statutory Designations and The Retirement Plan Beneficiaries Act	October 23, 1990	<i>The Retirement Plan Beneficiaries Act</i> , S.M. 1992, c. 31
20A	Limitation of Actions Brought by the Crown (Informal Report)	September 27, 1990	
20B	Replevin and the Need for Prior Possession (Informal Report)	January 28, 1991	(change not recommended)
	Twentieth Annual Report	March 31, 1991	(not applicable)
#74	Self-Determination in Health Care (Living Wills and Health Care Proxies)	June 25, 1991	The Health Care Directives and Consequential Amendments Act, S.M. 1992, c. 33
#75	The Independence of Justices of the Peace and Magistrates	August 15, 1991	<i>The Provincial Court Amendment Act</i> (Justices of the Peace), S.M. 2005, c. 8
#76	Sterilization and Legal Incompetence	January 27, 1992	(change not recommended)
	Twenty-first Annual Report	March 31, 1992	(not applicable)

Report	Title	Date	Implementation of Commission's Recommendations
#77	Non-charitable Purpose Trusts	September 21, 1992	
#78	Tort Liability for Animals	November 23, 1992	The Animal Liability and Consequential Amendment Act, S.M. 1998, c. 8
#79	Ethical Investments by Trustees	January 25, 1993	The Trustee Amendment Act, S.M. 1995, c. 14
22A	Scope of Apportionment under <i>The</i> <i>Tortfeasors and Contributory</i> <i>Negligence Act</i> (Informal Report)	June 22, 1992	
22B	Section 23 of <i>The Wills Act</i> Revisited (Informal Report)	December 14, 1992	The Wills Amendment Act, S.M. 1995, c. 12
	Twenty-second Annual Report	March 31, 1993	(not applicable)
#80	Privity of Contract	October 5, 1993	
#81	Distress for Rent in Commercial Tenancies	January 4, 1994	
#82	Pre-contractual Misstatements	March 7, 1994	
#83	Enduring and Springing Powers of Attorney	March 29, 1994	The Powers of Attorney and Mental Health Amendment Act, S.M. 1996, c. 62
	Twenty-third Annual Report	March 31, 1994	(not applicable)
#84	Regulating Professions and Occupations	October 28, 1994	Partly implemented, in principle, by amendments to various Acts of the Legislature; <i>The Regulated Health Professions Act</i> , S.M. 2009, c. 15
#85	Arbitration	November 23, 1994	The Arbitration and Consequential Amendments Act, S.M. 1997, c. 4
#86	Covenants in Commercial Tenancies	March 28, 1995	
24A	A Small Discrepancy between <i>The</i> <i>Elections Act</i> and <i>The Local</i> <i>Authorities Election Act</i> (Informal Report)	April 26, 1994	Acts repealed and replaced by <i>The Elections Reform</i> <i>Act</i> , S.M. 2006, c. 15 and <i>The Municipal Councils</i> <i>and School Boards Elections Act</i> , S.M. 2005, c. 27.
24B	Lapsed Residual Gifts in Wills (Informal Report)	May 16, 1994	(no longer required due to <i>Re Smith and McKay</i> (1994), 116 D.L.R. (4th) 308 (Man. C.A.))

Report	Title	Date	Implementation of Commission's Recommendations
24C	Security for the Administration of Estates (Informal Report)	October 6, 1994	
	Twenty-fourth Annual Report	March 31, 1995	(not applicable)
#87	Interim Payment of Damages	June 6, 1995	
#88	Reselling Unused Cemetery Plots	September 21, 1995	
#89	The Trust Provisions in <i>The</i> <i>Perpetuities and Accumulations Act</i>	September 21, 1995	
#90	Residential Exemptions from Judgment Execution	October 17, 1995	
#91	Minors' Consent to Health Care	December 12, 1995	
#92	Fundamental Breach and Frustration in Commercial Tenancies	January 23, 1996	
#93	Animal Protection	February 13, 1996	The Animal Care Act, S.M. 1996, c. 69
	Twenty-fifth Annual Report	March 31, 1996	(not applicable)
#94	Confidentiality of Mediation Proceedings	April 23, 1996	
#95	Commercial Tenancies: Miscellaneous Issues	July 29, 1996	
#96	Special Constables	November 12, 1996	Implemented, in part, through administrative action of the Department of Justice's Law Enforcement Services
#97	Section 270 of <i>The Highway Traffic</i> Act	March 24, 1997	
#98	Stalking	May 28, 1997	The Domestic Violence and Stalking Prevention, Protection and Compensation and Consequential Amendment Act, S.M. 1998, c. 41
	Twenty-sixth Annual Report	June 30, 1997	(not applicable)
#99	Review of the Small Claims Court	March 17, 1998	The Court of Queen's Bench Small Claims Practices Amendment and <i>Parental Responsibility</i> <i>Amendment Act</i> , S.M. 1999, c. 22

Report	Title	Date	Implementation of Commission's Recommendations
	Twenty-seventh Annual Report	March 31, 1998	(not applicable)
#100	Class Proceedings	January 12, 1999	The Class Proceedings Act, S.M. 2001-2002, c. 14
	Twenty-eighth Annual Report	March 31, 1999	(not applicable)
#101	Trustee Investments: The Modern Portfolio Theory	June 22, 1999	
#102	Informal Assessment of Competence	September 8, 1999	
#103	Adult Protection and Elder Abuse	December 15, 1999	
	Twenty-ninth Annual Report	March 31, 2000	(not applicable)
#104	Compensation of Vaccine-Damaged Children	June 28, 2000	
#105	Assessment of Damages under <i>The</i> <i>Fatal Accidents Act</i> for the loss of Guidance, Care and Companionship	October 25, 2000	The Fatal Accidents Amendment Act, S.M. 2001-2002, c. 13
#106	The Legislative Assembly and Conflict of Interest	December 20, 2000	The Legislative Assembly and Executive Council Conflict of Interest Amendment (Conflict of Interest Commissioner) Act, S.M. 2001-2002, c. 49
	Thirtieth Annual Report	March 31, 2001	(not applicable)
#107	Good Faith and the Individual Contract of Employment	December 11, 2001	
	Thirty-first Annual Report	March 31, 2002	(not applicable)
#108	Wills and Succession Legislation	March 11, 2003	
	Thirty-second Annual Report	March 31, 2003	(not applicable)
#109	Withholding or Withdrawing Life Sustaining Medical Treatment	December 18, 2003	Implemented, in part, through The College of Physicians and Surgeons of Manitoba's Statement on Withholding and Withdrawing Life-Sustaining Treatment, effective February 1, 2008

Report	Title	Date	Implementation of Commission's Recommendations
	Thirty-third Annual Report	March 31, 2004	(not applicable)
#110	Substitute Consent to Health Care	October 26, 2004	
	Thirty-fourth Annual Report	March 31, 2005	(not applicable)
#111	Costs Awards in Civil Litigation	September 13, 2005	
#112	Review of The Garnishment Act	December 31, 2005	
	Thirty-fifth Annual Report	March 31, 2006	(not applicable)
#113	Development Schemes	June 20, 2006	Implemented, in part, in <i>The Real Property</i> <i>Amendment Act</i> , S.M. 2011, c.33
#114	Private Title Insurance	December 29, 2006	
	Thirty-sixth Annual Report	March 31, 2007	(not applicable)
	Thirty-seventh Annual Report	March 31, 2008	(not applicable)
#115	Mandatory Arbitration Clauses and Consumer Class Proceedings	April 1, 2008	
#116	Franchise Law	May 20, 2008	The Franchises Act, S.M. 2010, c. 13
	Enduring Powers of Attorney: Areas for Reform (Western Canada Law Reform Agencies Report)	July, 2008	
#117	Enduring Powers of Attorney – Supplementary Report	September 2, 2008	
#118	Posthumously Conceived Children: Intestate Succession and Dependants Relief – <i>The Intestate Succession Act</i> : Sections 1(3), 6(1), 4(5), 4(6) and 5	November 28, 2008	
#119	Private International Law	January 21, 2009	
	Twenty-eighth Annual Report	March 31, 2009	(not applicable)

Report	Title	Date	Implementation of Commission's Recommendations
#120	Waivers of Liability for Sporting and Recreational Injuries	January 30, 2009	
#121	Improving Administrative Justice in Manitoba: Starting with the Appointments Process	November 30, 2009	
	Thirty-ninth Annual Report	March 31, 2010	(not applicable)
25	Review of Compensation of Loss of Homesteads Rights (Informal Report)	May 27, 2010	(change not recommended)
#122	The Parol Evidence Rule	May 31, 2010	
#123	Limitations	July 30, 2010	
26	Remedy of Specific Performance and the Uniqueness of Land in Manitoba (Informal Report)	October 26, 2010	
	Fortieth Annual Report	March 31, 2011	(not applicable)
27	<i>The Animal Care Act</i> (Informal Report)	April 28, 2011	
28	Limitations of Actions Against Insurers (Informal Report)	September 1, 2011	
29	The Remedy of Specific Performance and the Uniqueness of Land in Manitoba – Revision to Informal Report No. 26 (Informal Report)	September 1, 2011	
#124	The Stable Keepers Act	August 5, 2011	
#125	Limitations of Actions in Conversion and Detinue	November 30, 2011	
1	Access to Justice (Issue Paper)	March 8, 2012	
	Forty-first Annual Report	March 31, 2012	(not applicable)
#126	The Nuisance Act and The Farm Practices Protection Act	February 28, 2013	

Report	Title	Date	Implementation of Commission's Recommendations
#127	Commercial Tenancies: Section 17 of <i>The Landlord and Tenant Act</i> and Section 93 of <i>The Real Property Act</i>	February 28, 2013	
	Forty-second Annual Report	March 31, 2013	(not applicable)
#128	Contributory Fault: The Tortfeasors and Contributory Negligence Act	September 26, 2013	
	Discussion Paper on Manitoba's Environmental Assessment and Licensing Regime	January 29, 2014	(not applicable)

*Includes Reports, Informal Reports, Issue Papers and Annual Reports.